1 2	CHAPTER SERVICES	847. PROJECT RIO EMPLOYMENT ACTIVITIES AND SUPPORT
3 4 5 6	REGISTER.	RULES WITH PREAMBLE TO BE SUBMITTED TO THE TEXAS THIS DOCUMENT WILL HAVE NO SUBSTANTIVE CHANGES BUT IS O FORMATTING CHANGES AS REQUIRED BY THE TEXAS REGISTER.
7 8 9		<b>2018,</b> THE TEXAS WORKFORCE COMMISSION PROPOSED THE RULES THE PREAMBLE TO BE SUBMITTED TO THE <i>TEXAS REGISTER</i> .
10 11 12		blication Date of the Proposal in the <i>Texas Register</i> : <b>July 20, 2018</b> d of Comment Period: <b>August 20, 2018</b>
13 14 15		orkforce Commission (TWC) proposes the repeal of Chapter 847 in its entirety, oject RIO Employment Activities and Support Services:
6 7	Subchapt	er A. General Provisions, §§847.1 - 847.3
8	Subchapt	er B. Project RIO Job Seeker Responsibilities, §847.11 and §847.12
20 21	Subchapt	er C. Project RIO Services, §847.21 and §847.22
22	Subchapt	er D. Project RIO Employment Activities, §847.31
24 25	Subchapt	er E. Project RIO Support Services, §847.41
26 27	Subchapt	er F. Expenditure of Funds, §847.51
28 29 30 31 32	PART I. PART II. PART III.	PURPOSE, BACKGROUND, AND AUTHORITY IMPACT STATEMENTS COORDINATION ACTIVITIES
33 34 35	The purpose	<b>TRPOSE, BACKGROUND, AND AUTHORITY</b> of the proposed chapter repeal is to remove Chapter 847, Project RIO Employment d Support Services, from the Texas Administrative Code.
36 37 38 39 40 41	for Project R Although spe offenders cor	Appropriations Act, 82nd Legislature, Regular Session (2011), eliminated funding IO, effective September 1, 2011, and has not funded the program since that date. The critic funding for the Project RIO program was eliminated, the goal of serving extentinues to be an ongoing responsibility for Local Workforce Development Boards widing services to customers under the Workforce Innovation and Opportunity Act
13 14 15	•	0, 2018, the TWC three-member Commission approved the four-year rule review of indicating that the Project RIO Employment Activities and Support Services rules

are no longer needed. However, Boards will continue their ongoing efforts to serve ex-offenders through other program activities and services, as appropriate.

2 3 4

1

## PART II. IMPACT STATEMENTS

Randy Townsend, Chief Financial Officer, has determined that for each year of the first five years the repeal will be in effect, the following statements will apply:

6 7 8

5

There are no additional estimated costs to the state and to local governments expected as a result of the repeal.

9 10 11

There are no estimated cost reductions to the state and to local governments as a result of the repeal.

12 13 14

There are no estimated losses or increases in revenue to the state or to local governments as a result of the repeal.

15 16 17

There are no foreseeable implications relating to costs or revenue of the state or local governments as a result of the repeal.

18 19 20

There are no anticipated economic costs to persons required to comply with the repeal.

21 22

There is no anticipated adverse economic impact on small businesses, microbusinesses, or rural communities as a result of the repeal.

232425

26

27

28

29

30

Based on the analyses required by Texas Government Code §2001.024, TWC has determined that the requirement to repeal or amend a rule, as required by House Bill 1290, 85th Texas Legislature, Regular Session, 2017 (to be codified at Texas Government Code §2001.0045), does not apply to this rulemaking. Additionally, Texas Labor Code §352.101 requires the Commission to adopt rules necessary to integrate the vocational rehabilitation programs, including recommending adopting rules to implement the integration. Therefore, the exception identified in §2001.0045(c)(9) also applies.

313233

- Government Growth Impact Statement
- TWC has determined that during the first five years the repeal will be in effect:
- 35 -- the repeal will not create or eliminate a government program;
- 36 --implementation of the repeal will not require the creation or elimination of employee positions;
- 37 --implementation of the repeal will not require an increase or decrease in future legislative
- appropriations to the agency;
- 39 -- the repeal will not require an increase or decrease in fees paid to the agency;
- 40 -- the repeal will not create a new regulation;
- 41 -- the repeal will not expand, limit, or eliminate an existing regulation;
- 42 -- the repeal will not change the number of individuals subject to the rule; and
- -- the repeal will not positively or adversely affect the state's economy.

44

45 46

- 1 Economic Impact Statement and Regulatory Flexibility Analysis
- 2 TWC has determined that the repeal will not have an adverse economic impact on small
- 3 businesses or rural communities, as the repeal places no requirements on small businesses or
- 4 rural communities.

5 6

7

Mariana Vega, Interim Director of Labor Market and Career Information, has determined that there is no significant negative impact upon employment conditions in the state as a result of the rules.

8

10 Courtney Arbour, Director, Workforce Development Division, has determined that for each year of the first five years that the repeal is in effect, there will be no impact on the public.

12 13

TWC hereby certifies that the proposal has been reviewed by legal counsel and found to be within TWC's legal authority to adopt.

14 15 16

## PART III. COORDINATION ACTIVITIES

- 17 In the development of the repeal for publication and public comment, TWC sought the
- involvement of Texas' 28 Boards. TWC provided the concept paper regarding the repeal to the
- Boards for consideration and review on April 17, 2018. TWC also conducted a conference call
- with Board executive directors and Board staff on April 27, 2018, to discuss the concept paper.
- 21 During the rulemaking process, TWC considered all information gathered to repeal this rule
- 22 chapter.

23

- 24 Comments on the repeal may be submitted to TWC Policy Comments, Workforce Policy and
- 25 Service Delivery, attn: Workforce Editing, 101 East 15th Street, Room 459T, Austin, Texas
- 78778; faxed to (512) 475-3577; or e-mailed to TWCPolicyComments@twc.state.tx.us.
- 27 Comments must be received or postmarked no later than 30 days from the date this proposal is
- 28 published in the *Texas Register*.

29

- 30 The repeal is proposed under Texas Labor Code §301.0015 and §302.002(d), which provide the
- TWC with the authority to adopt, amend, or repeal such rules as it deems necessary for the
- 32 effective administration of TWC services and activities.

33

- 34 The repeal affects Texas Labor Code, particularly Chapters 301, 302, and 306; Texas Education
- 35 Code, Chapter 19; and Texas Government Code, Chapter 552.

36

## CHAPTER 847. PROJECT RIO EMPLOYMENT ACTIVITIES AND SUPPORT 1 2 SERVICES 3 Subchapter A. GENERAL PROVISIONS 4 5 6 **§847.1 Purpose.** 7 8 (a) Purpose. The purpose of Project RIO is to provide a statewide employment referral 9 program designed to reintegrate into the labor force persons sentenced to a Texas 10 Department of Criminal Justice (TDCJ) correctional institution and persons 11 committed to the Texas Youth Commission (TYC). 12 13 (b) Scope of Rules. The Project RIO standards and guidelines, set forth in this chapter, 14 address the roles and responsibilities of Boards to ensure that Project RIO 15 employment activities and support services are available statewide through the Texas 16 Workforce Centers consistent with 40 TAC Chapter 801 relating to the One Stop 17 Service Delivery Network, Project RIO employment activities and support services 18 are provided to adult and youth offenders before release by TDCJ and TYC. Post-19 release employment activities and support services are provided through the Texas 20 Workforce Centers, and are designed to provide ex-offenders with employment 21 activities and support services that promote employment, meet the needs of Texas 22 employers, and help reduce recidivism. The provisions in this chapter are intended 23 to be consistent with Texas Labor Code, Chapter 306; Texas Government Code 24 §2308.312; and the Agency's memorandum of understanding with TDCJ and TYC. 25 26 (c) Funding Integration. The Commission intends, to the greatest extent possible, to 27 integrate all available funding sources in the delivery of Project RIO services, and support and expand Project RIO services by ensuring that ex-offenders and 28 29 adjudicated youth have access to the full range of employment and training activities provided by the One Stop Service Delivery Network. 30 31 32 §847.2 Definitions. 33 34 The following words and terms, when used in this chapter, shall have the following 35 meanings unless the context clearly indicates otherwise. 36 37 (1) Project RIO job seeker an individual involved with the Texas criminal or 38 juvenile justice systems that may include the following: 39 40 (A) Adults who were sentenced to a TDCJ correctional institution, and are 41 within one year after their release from incarceration, or are currently 42 under or within one year of completion of their term of parole supervision by TDCJ; and 43 44

- (B) Adjudicated youth ages 16 through 21, seeking employment activities and support services, who were formerly confined in a TYC correctional institution.
- (2) TDCJ the Texas Department of Criminal Justice is the state agency that manages the overall operations of the state's prison, parole, and state jail systems.
- (3) TYC the Texas Youth Commission is the state's juvenile corrections agency that manages the overall operations of the state's youth correctional institutions and parole operations.
- (4) Windham School District—the school district that is responsible for providing academic as well as career and technology education to eligible offenders incarcerated in TDCJ correctional institutions.

## **§847.3.** General Board Responsibilities.

- (a) Role of Boards. A Board shall ensure that Project RIO job seekers (i.e., individuals referred by TDCJ and TYC, as well as self-referred individuals) participate in employment activities and support services, as appropriate. Boards shall determine the level of staff assistance that Project RIO job seekers require to assist them in obtaining employment. Boards may provide graduated levels of workforce services, as defined in \$801.28 of this title, based upon the job seekers' needs. Boards providing graduated services shall ensure Project RIO job seekers who are unable to secure employment through the provision of core services are provided with intensive or training services to assist them in obtaining suitable employment. The employment activities and support services, as defined in this chapter, should meet the needs of local employers, prepare Project RIO job seekers to compete in the labor market, and assist ex-offenders and adjudicated youth in obtaining employment.
- (b) Board Planning. A Board shall develop, amend, and modify its Integrated Plan to incorporate and coordinate the design and management of the delivery of Project RIO employment activities and support services with the delivery of other workforce employment, training, and educational services identified in Texas Government Code §2308.251 et seq., Texas Government Code §2308.312 et seq., as well as other employment and training services included in the One Stop Service Delivery Network as set forth in Chapter 801 of this title. The Commission's intent is to assist Project RIO job seekers with securing employment as quickly as possible; however, Project RIO—Youth may need basic skills training and education to secure employment. Specifically, Boards shall consider integration with WIA Youth services or other funding sources, as appropriate, for assisting Project RIO—Youth with obtaining the basic General Educational Development (GED) credential or basic skills training.

1	(c) Board Coordination. The Boards shall coordinate with the following entities to
3	ensure the transition to employment of Project RIO job seekers:
3 1	(1) Parole Supervising Offices. A Board shall coordinate the provision of Project
<del>1</del> 5	
6	RIO employment activities and support services with the referring TDCJ or TYC supervising office. This coordination shall ensure that the supervising
7	office is made aware of the results of the initial referral for Project RIO
8	· · · · · · · · · · · · · · · · · · ·
9	services, as well as periodic updates on program participation status as
9 10	determined appropriate for the individual.
11	(2) Correctional Institutions. A Board shall ensure that Texas Workforce Center
_	
12	staff who are assisting Project RIO job seekers coordinate the provision of
13	Project RIO employment activities and support services with TDCJ and TYC
14	correctional institutions by utilizing the data and resources developed prior to
15	the offender's or adjudicated youth's release. This coordination shall ensure
16	that post-release Project RIO activities and services build upon and
17	complement the services provided in the correctional institutions.
18	
19	(3) Windham School District. Boards shall coordinate on an ongoing and
20	continuing basis with Windham School District by providing labor market
21	information related to their local workforce development area (workforce
22	area), including current and emerging jobs, in order that Windham School
23	District may better meet the needs of Texas employers through education and
24	training services. Additionally, Boards shall ensure that Texas Workforce
25	Center staff who are assisting Project RIO job seekers fully incorporate in
26	Project RIO job seekers' Individual Employment Plans (IEPs), as set forth in
27	§847.22 of this chapter, the education and training received during
28	incarceration in order to maximize employment referrals that are directly
29	related to that education and training.
30	
31	(4) Memoranda of Understanding. Pursuant to coordination efforts, Boards shall
32	develop memoranda of understanding with TDCJ, TYC, and the Windham
33	School District establishing the systems, structures, and processes for the
34	provision of Project RIO services. The memoranda of understanding must
35	include, but are not limited to, procedures for the following activities:
36	
37	(A) Referral coordination for parolees or adjudicated youth;
38	
39	(B) Progress reporting related to job seeker status and services received; and
40	
41	(C) The provision of labor market information to the Windham School
12	District.
43	<del></del>
14	(5) Other Partners. For the purposes of ensuring that Project RIO job seekers have
15	the necessary support services available to them to enable successful entry into
	are necessary support services available to them to chaole successful entry into

1	the labor force, a Board shall develop cooperative agreements and service
2	arrangements meeting the requirements of Texas Labor Code §306.007(a).
3	
4	(d) Service Delivery Strategies. A Board shall develop a Project RIO Service Delivery
5	Strategy, which may include the provision of graduated levels of workforce services,
6	as set forth in §801.28 of this title, based upon the needs of Project RIO job seekers.
/	Boards shall provide intensive or training services, as appropriate, to Project RIO job
8	seekers who receive core services but were unable to secure employment. Boards
9 10	shall fully incorporate and ensure the following additional elements:
11	(1) The efficient delivery and linkage of Project RIO employment activities and
12	support services within the workforce area's One Stop Service Delivery
13	Network with other employment and training services funded through the
14	Texas Workforce Centers;
15	Texus Workforce Centers,
16	(2) A point of contact for TDCJ and TYC supervising offices to facilitate the
17	exchange of information regarding the Project RIO job seeker's progress
18	toward securing employment and related participation information;
19	8 1 1
20	(3) The outreach of Project RIO job seekers at TDCJ and TYC supervising offices;
21 22	(1) The newtoineties of the One Stan Service Delivery Network in job faire/server
23	(4) The participation of the One Stop Service Delivery Network in job fairs/career days held in TDCJ and TYC correctional institutions;
23 24	days note in 1DCs and 11C correctional institutions,
2 <del>4</del> 25	(5) The timely and accurate reporting of data reflecting Project RIO service
26 26	provision as well as the status of referrals for service;
27	provision as went as the status of ferentials for service,
28	(6) All performance standards are met, as developed by the Commission; and
29	
30	(7) The performance of any other duties, as required by the Commission,
31	necessary to implement the intent of Texas Labor Code, Chapter 306.
32	
33	(e) Access to Project RIO Employment Activities and Support Services. A Board shall
34	ensure that the oversight and monitoring of program requirements and participant
35	activities occur on an ongoing basis, as determined appropriate by the Board, and
36	<del>consist of the following:</del>
37	
38	(1) tracking and reporting, as required by the Commission, of employment
39	activities and support services, including appropriate data relating to referrals,
40	placements, specialized on the job training, and completion of training, such as
41	GED completion, college credit and noncredit course accomplishments, or
42	other data, as applicable;
43	
44	(2) determining and arranging for any referrals to support services needed to assist
45 46	the Project RIO job seeker in complying with Project RIO employment
410	ACTIVITIES IN AUTORES INTERIORS IN ATTIMIZATIONAL

1	
2	(3) ensuring progress toward achieving employment and the goals and objectives
3	in the Project RIO job seeker's IEP, as set forth in §847.22 of this chapter.
4	
5	(f) TDCJ and TYC Notice. A Board shall ensure that notification to the supervising
6	office is made in a timely manner if Texas Workforce Center staff becomes aware of
7	a job seeker's failure to comply with the job seeker responsibilities, as set forth in
8	§847.11 of this chapter.
9	
10	(g) Employer Notice. A Board shall ensure that employers are informed at the time of
11	the employment referral of the Project RIO job seeker's status as an ex-offender and
12	the availability of Work Opportunity Tax Credits and fidelity bonding services.
13	
14	(h) Youth Confidentiality. All information regarding the adjudicated status of a youth
15	shall be held in strict confidence and shall not be disclosed to any other entity or
16	person. A Board shall ensure that employment referrals for adjudicated youth are
17	made in accordance with the confidentiality requirements set forth in state statutes,
18	state rules, and Commission policies.
19	
20 -	SUBCHAPTER B. PROJECT RIO JOB SEEKER RESPONSIBILITIES
21	
22	§847.11. Job Seeker Responsibilities.
23	
24	A Board shall ensure that Texas Workforce Center staff who are assisting Project RIO
25	job seekers make Project RIO job seekers aware of the requirement to comply with the
26	following provisions:
27	
28	(1) participate in employment activities as described in §847.31 of this chapter;
29	
30	(2) comply with the IEP, as set forth in §847.22 of this chapter;
31	
32	(3) attend scheduled Project RIO appointments;
33	
34	(4) notify the Texas Workforce Center, or the Board's designated service provider
35	upon securing employment;
36	
37	(5) participate in or receive support services as described in §847.22 and §847.41
38	of this chapter, necessary to enable the Project RIO job seekers to work or
39	participate in employment activities, including counseling, treatment, and
40	vocational or physical rehabilitation;
41	
42	(6) be free of outstanding warrants and not in pre-revocation status; and

1	
2	(7) be drug free and comply with other terms or conditions of parole.
3	
4	§847.12. Job Seeker Failure to Comply.
5 6	3847.12. Job Seeker Fundre to Compiy.
7	Project RIO job seekers who fail to meet the job seeker responsibilities, as set forth in
8	§847.11 of this subchapter, may be deemed ineligible for Project RIO employment
9	activities and support services, and such participation status shall be reported to the TDC
10	or TYC supervising office when Texas Workforce Center staff becomes aware of a
11	failure to comply. Failure to comply, as determined by the Texas Workforce Center, or
12	the Board's designated service provider, includes but is not limited to:
13	
14	(1) failing to report for two scheduled interviews;
15	
16	(2) turning down a position of employment that is consistent with the skills
17	possessed by the Project RIO job seeker;
18	
19	(3) quitting an employment activity without cause; or
20	
21	(4) being terminated from a job for misconduct.
22	
23	SUBCHAPTER C. PROJECT RIO SERVICES
24	204F 24 T L C L A
25	§847.21. Job Seeker Assessment.
26	(a) Decoded the Heavy what Terror Western Control of Grant and the interest in
27	(a) Boards shall ensure that Texas Workforce Center staff who are providing intensive
28 29	or training services to Project RIO job seekers perform initial and ongoing
30	assessments to determine the employability and retention needs of Project RIO job seekers.
31	Secrets.
32	(b) Project RIO job seekers who are unable to secure employment through core services
33	shall receive an assessment of their knowledge, skills, and abilities as well as
34	potential barriers to securing and retaining employment, such as:
35	potential barriers to seedring and retaining employment, such as:
36	(1) information identified in the assessments provided by agency partners, which
37	includes background information relating to education and vocational skills
38	training obtained while incarcerated, employment history, academic
39	achievements, and past skills attainments;
40	demo (ements, and past skins attainments)
41	(2) other skills and abilities, employment, and educational history in relation to
42	employers' workforce needs in the local labor market;
43	
44	(3) support services needs; and
45	
46	(4) family circumstances that may affect participation, including the existence of

1 .	
1	parenting skills training, which, if identified, may require coordination through
2	the parole or contracted parole office, as one of the factors considered in
3	evaluating employability.
4	
5	(c) Assessments, as set forth in subsection 847.21(b) of this section, shall result in the
6	development of an IEP, as described in §847.22 of this subchapter.
7	
8	§847.22. Job Seeker Individual Employment Plan.
9	
10	Boards shall ensure that Texas Workforce Center staff develops IEPs for Project RIO job
11	seekers who are unable to secure employment through core services, documents that
12	Project RIO job seekers have been informed of their job seeker responsibilities, and that
13	<del>IEPs:</del>
14	
15	(1) incorporate information provided by the referring agency partner, including
16	any IEPs provided while in a TDCJ or TYC correctional institution;
17	
18	(2) identify and coordinate the provision of services available through the Texas
19	Workforce Centers;
20	
21	(3) are based on assessments, as described in §847.21 of this subchapter;
22	
23	(4) contain any prevocational goals established for Project RIO Youth
24	participants while in a TYC correctional institution;
25	
26	(5) contain employment goals to meet the needs of the local labor market;
27	
28	(6) allow Project RIO job seekers to find and secure employment that utilizes their
29	skills;
30	
31	(7) meet the needs of employers by linking and matching the skills of Project RIO
32	job seekers to the job skills requirements of the employers;
33	J. C.
34	(8) include strategies for addressing barriers identified in the assessment; and
35	
36	(9) are signed by the Project RIO job seekers.
37	
38	SUBCHAPTER D. PROJECT RIO EMPLOYMENT ACTIVITIES
39	
40	§847.31. Employment Activities for Project RIO Job Seekers.
41	
42	(a) Boards shall ensure that employment activities are provided for Project RIO job
43	seekers, as determined by the Texas Workforce Center, or the Board's designated
44	service provider, which may include the provision of graduated services, as set forth
45	in \$801.28 of this title.
46	0 0 0 1.20 0 1 1.10 1.10
1	

1	<del>(b)</del>	Boards may provide self-directed or staff-assisted job search and job readiness
2		services, which incorporate the following:
3		
4		(1) information and referral to employment opportunities;
5		(1) mionimion morettial to employment opportunities,
6		(2) job skills assessment;
7		(2) Job skins assessment;
0		(2) congoling
8		(3) counseling;
9		
10		(4) occupational exploration, including information on local emerging and demand
11		occupations;
12		
13		(5) interviewing skills and practice interviews;
14		
15		(6) assistance with applications and resumes; and
16		
17		(7) guidance and motivation for development of positive work behaviors
18		necessary for the labor market.
		necessary for the labor market.
19	( )	
20	<del>(c)</del>	Boards shall ensure that staff assisted referrals to employment opportunities are
21		based on the Project RIO job seeker's assessment, training, skills, and conditions of
22		release. The referrals to jobs may be restricted to certain available employment based
23		<del>on:</del>
24		
25		(1) recommendations from the agency partners, including the applicable parole
26		office or contracted parole office;
27		
28		(2) consideration of factors that may increase the likelihood of success of the
29		individual in retaining employment; or
30		marvidual in realiting employment, or
31		(3) consideration of factors that may help reduce the likelihood of recidivism.
		(5) Consideration of factors that may help reduce the fixemiood of feetafvism.
32	(1)	
33	<del>(d)</del>	In order to maximize the opportunities for Project RIO job seekers to secure
34		employment, Boards shall ensure that other employment and training activities
35		available through the One Stop Service Delivery Network and paid for with funds
36		other than Project RIO funds are considered and provided as deemed appropriate by
37		the Texas Workforce Center, or the Board's designated service provider.
38		
39 <del>S</del>	<b>UBCHA</b>	PTER E. PROJECT RIO SUPPORT SERVICES
40		
	.41 Ppc	WISION OF PROJECT RIO SUPPORT SERVICES.
42	• • • • • • • • • • • • • • • • • • •	VISION OF TROOLET RIC SCIT ORT SERVICES.
43	<u>(a)</u>	Boards shall ensure that support services, which address barriers to employment,
	<del>(a)</del>	
44		participation in employment services, and post employment support services needs,
45		are provided to a Project RIO job seeker as determined by the Boards' policies and
46		IEPs, and the Texas Workforce Centers, or the Boards' designated service providers.

1	
2	(b) Boards shall ensure that referrals to support services as specified in the
3	memorandum of understanding referenced in Texas Labor Code §306.004, §306.005,
4	and §306.007 are made for Project RIO job seekers.
5	
6	(c) Boards shall ensure that referrals are made, as determined appropriate by the Texas
7	Workforce Centers, or the Boards' designated service providers, to other available
8	support services, including low income housing, application for food stamp benefits,
9	low cost medical assistance, substance abuse treatment, counseling, vocational or
10	physical rehabilitation, and other services.
11	
12	d) Boards shall ensure that hiring incentives are made available for Project RIO job
13	seekers, to include:
14	
15	(1) Work Opportunity Tax Credits screening and conditional certification; and
16	
17	(2) fidelity bonding services, which are available through the Agency.
18	
19	
20	SUBCHAPTER F. EXPENDITURE OF FUNDS
21	
22	<b>§847.51.</b> Use of Funds.
23	
24	Boards shall ensure that monies made available for Project RIO employment activities
25	and support services pursuant to this chapter are used solely for the purpose of providing
26	employment activities and support services specified in this chapter.
27	